

UTAH STATE HISTORY 2009 ANNUAL REPORT

Introduction: Moving Forward

In FY 2008-2009, State History was affected by an economy in turmoil, resulting in budget cuts as well as expenditures of time and energy to address solutions to the shrinking budget. Despite the difficulties, State History succeeded in carrying out its most important mandated duties and helping its customers fulfill their own initiatives or statutory responsibilities.

State History's mission is to preserve and share the past in order to make Utah a better place—in the present and future:

- To make communities better places—places where people feel at home and grounded in heritage.
- To strengthen rural Utah through heritage resources, and, through a strong economy, provide opportunities for families to thrive.
- To foster individual learning and understanding.
- To benefit decision-makers with knowledge from the past as they plan for the future.
- To provide professional tools and assistance to agencies and local governments to help them do their jobs more efficiently.
- To further understanding and cooperation between Utah's various groups.
- To preserve knowledge and resources for future generations.



State History's professional staff, with specialties in history, library and archives, historic preservation, archaeology, community heritage, federal and state laws, and information delivery, work for these outcomes. The following report provides details, program by program, on the division's activities.

Note: Items marked with an asterisk are Balanced Scorecard measures.*

ANTIQUITIES

Ancient Human Remains Program

Introduction

The discovery, recovery, analysis and disposition of human remains from private, State or other non-federal lands in Utah are guided by three separate laws in Utah Code:

- **76-9-704 – Abuse or desecration of a dead human body** identifies unlawful acts with respect to human remains, including moving, removing, or destroying them without proper authority. The code includes “ancient human remains” and specifically outlines what one should do should they find human remains. It specifically defines who can deal with human remains.
- **9-8-309 – Ancient human remains on nonfederal lands that are not state lands** (passed in 2007) does several things. It grants the authority to recover and analyze human remains from private and nonfederal lands to the Antiquities Section. It provides a time limit so as to not infringe upon private landowners, and it allows for claims by tribes for human remains found on private lands under the third law.
- **9-9-403 – Ownership and disposition of Native American Remains** allows Indian tribes in Utah to claim human remains found on private lands. Prior to 2007, Indian tribes in Utah could only claim human remains discovered on state lands (under state law) or from federal lands (under the federal NAGPRA).

This report is a summary of the Antiquities Section activities under these laws for FY2007.

Contacts

During FY 2009, Antiquities Section staff was contacted a total of 89 times concerning human remains. These contacts included questions from state and federal agencies, law enforcement, the press, and the public. Table 1 presents a simple breakdown of these contacts.

Contact made by:	Number of contacts for FY2009
Office of the Medical Examiner (OME)	47
Law Enforcement: Includes Uinta Co. Sheriff, Grand County Sheriff, Federal Bureau of Investigation, Salt Lake County Sheriff, Box Elder County Sheriff, Sanpete County Sheriff.	13
General Public: Inquiries about bones found in yards etc.	4
Press	5
Utah Department of Transportation (UDOT)	5
Utah National Guard	1
School and Inst. Trust Lands (SITLA)	1
Bureau of Land Management (BLM)	1
Utah Museum of Natural History	1
Murray City	1

Paiute Tribe of Utah	1
Kaibab Paiute Tribe	1
Utah State Parks	6
Archaeological Consulting Company	2

Table 1. Contacts to the Antiquities Section on human remains, FY09

The number of contacts for FY09 is a large increase over the 22 contacts for FY08 (Figure 2). This increase is due to increased visibility of the Antiquities Section and its responsibilities for human remains. Training sessions for law enforcement and tribes has been instrumental in increasing visibility. Now, law enforcement and other state and federal agencies know where to go for answers. Additionally, contacts by the press on human remains issues such as the repatriation of AS-30 has no doubt increased public awareness of human remains issues.

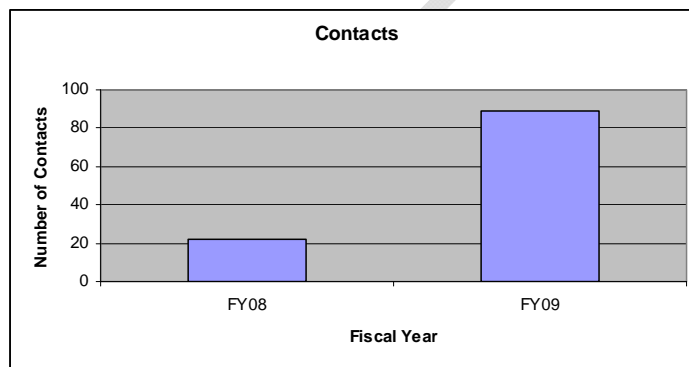


Figure 1. Contacts to the Antiquities Section on human remains for FY08 and FY09

Human Remains Accessioned to Antiquities in FY2009

The Antiquities Section accessioned 44 sets of human remains during FY2009; however, this number likely represents between 45 and 47 separate individuals. Ongoing work will determine the exact number. Most of these remains came from the Office of the Medical Examiner (OME) from their old cases.

Recovery Efforts - Fieldwork

The Antiquities Section responded to four discoveries of human remains:

1. Near Huntington, Utah, hikers found eroding human remains in a gully on lands administered by SITLA. Staff recovered one badly weathered human cranium and submitted a report to the Utah Division of Indian Affairs (DIA) in December, 2008.
2. Antiquities responded to a call from the Uinta County Sheriff when human remains had been found in Vernal, Utah, during the construction of a new home. These remains were scattered on the backdirt. A total of seven (7) individuals are represented in that collection; the remains date to roughly 1,300 years ago. Analysis and reporting is ongoing.
3. In March the Antiquities Section responded to the discovery of human remains in Magna, Utah, at the site of the new senior housing center. The remains turned out to be more than 1,600 years old. Staff used this opportunity as a field training course for 10 Salt Lake County law enforcement officers who assisted us with the recovery.

4. Also in March, human remains were discovered during the construction of a new “Welcome To Kanab” sign on the south end of Kanab, Utah. Antiquities responded. Again, staff provided some much appreciated training to the Kane County Sheriff, several deputies, and two Kanab City police officers who all helped us with the recovery. The remains of two individuals were recovered, dating to the Basketmaker II period, or roughly 1,700 years ago. As with the remains from Magna, the analyses and reporting is ongoing.

As expected, there has really been no slow-down in the discovery of human remains on private lands in Utah. However, State History received a significant number of human remains in FY2009 due to the back cases of the OME. Figure 2 shows the trend in human remains discoveries and acquisitions for the past 12 years.

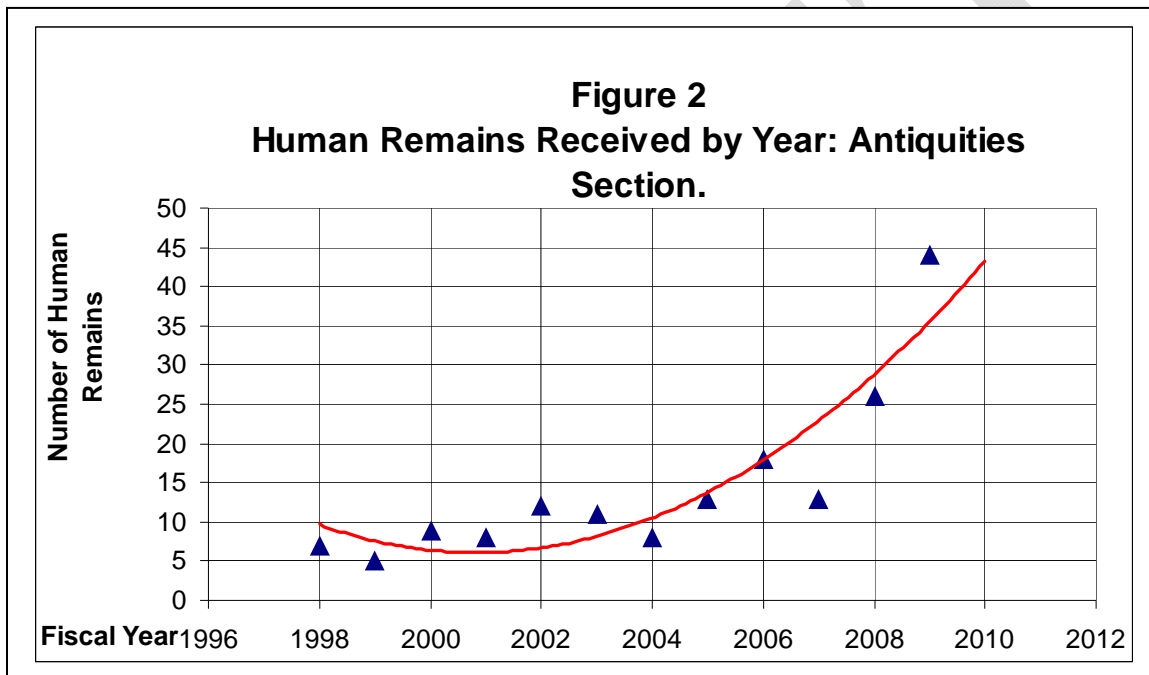


Figure 2: Human remains received by the Antiquities Section, by year.

Analysis, Reporting, Re-Interment and Repatriation

Staff has completed several reports on human remains under State History’s care and forwarded these to the Department of Community and Culture and to the Utah Division of Indian Affairs. Table 2 presents a summary of these reports and current status of the human remains.

In December 2009, four sets of human remains from the Antiquities Section along with several from the Utah National Guard were placed in the Emigration Canyon burial facility. Twenty-two of unclaimed and culturally unaffiliated human remains await placement in this facility at this time.

The first repatriation of human remains to a tribe took place in late May 2009. The remains and associated artifacts from archaeological site 42Md1608 (AS-30) were delivered by Antiquities to the Kanosh Band.

Date of Report	Report No.	AS number(s)	Cultural Affiliation	Claimed by	Current status / location
October 07	Na	AS-30	Southern Paiute or Numic	Southern Paiute	Repatriated to Southern Paiute in May, 2009
July 2008	08-01	AS-1 and AS-2	Likely Ute	No claims	In burial repository (12-1-09)
August 2008	08-02	AS-34	Ute or Paiute	No claims	In burial repository (12-1-09)
August 2008	08-03	AS-104	Ute, Goshute or Paiute	No claims	In burial repository (12-1-09)
August 2008	08-04	AS-105	Ute or Paiute	No claims	In burial repository (12-1-09)
November 2008	08-05	AS-11,41,42,116,117,126,132,133,134, 137,142,143,144,145,146, 151,152,153abcd.	Culturally unaffiliated	No claims	Awaiting placement in repository
November 2008	08-06	AS-148	Culturally unaffiliated	Pending. Sent to tribes on 7-13-09	
December 2008	08-07	AS-53 and AS-55	Culturally unaffiliated	No Claims	Awaiting placement in repository
December 2008	08-08	AS-154	Culturally unaffiliated	Pending. Sent to tribes on 7-13-09	
June 2009	09-01	AS-176	Southern Paiute / Numic	Pending. Sent to tribes on 7-13-09	

Table 2. Reporting, re-interment, and repatriation of human remains for FY2009.

Education and Outreach

Ongoing training for agencies, law enforcement, the public, and professional archaeologists continues to be an important component of this program. Staff conducted several training and education programs during the year; Table 3 summarizes these. Staff conducted one class for law enforcement and archaeologists in Moab, Utah, and another at the request of Ms. Betsy Chapoose of the Ute Tribe for tribal officers, BIA, and tribal wildlife officers. Additionally, staff conducted two separate workshops for children on human remains this past spring. Last fall at the 2009 Great Basin Anthropological Conference Derinna Kopp and Ronald Rood presented poster papers on several of the ongoing projects related to the discovery of human remains in Utah.

For the public at large, both Rood and Kopp have presented the results of several analyses to local historical societies and for the Utah Statewide Archaeological Society (USAS). Rood gave a presentation to the Iapah Goshute Tribal Council on the human remains found in Nephi, Utah, and has been asked back to provide more information to tribal members.

Training	Location	Agencies Represented	Date	Total Attending
Human Remains for Law Enforcement	Moab, Utah	NPS, BLM, SITLA, San Juan Co., Moab Police, Grand Co., Duchesne Co., Ute Tribe, Park City Police, Summit Co. Utah Att. General, State Parks, Wildlife Resources	March 2009	26
Human Remains for Law Enforcement and Land Managers	Roosevelt, Utah	Ute Tribe, BIA police, Tribal Wildlife and Tribal Police.	April 2009	32
Workshop on Human bone	Salt Lake City	General Public (3 rd , 4 th , 5 th grade students)	May 2009	22
Workshop on Human Bone	Salt Lake City	General Public (Girl Scout Troops)	June 2009	45
Archaic Human Remains in Utah	Portland, Oregon	Great Basin Anthropology Conference	October 2009	
Human Remains from Nephi, Utah and the	Springville, Utah	Springville Utah Historical Society	February 2009	115

Walker War				
Human Bones: The Study of Human Bones and What we Can Learn	Price, Utah Provo, Utah Salt Lake City, Utah	Utah Statewide Archaeological Society (USAS)	February, March, April, 2009	100
Human Remains from Nephi, Utah	Ibapah, Utah	Ibapah Goshute Tribal Council and others	April 2009	20

Table 3. Training and Educational Outreach for FY2009.

Training capabilities have been greatly enhanced with the purchase of replicas of human skeletal remains. These are museum-quality casts representing adult males, females, children, infants and fetuses. For training, the use of these casts is preferable to using real human skeletal materials and will facilitate more training for tribal agencies.

State History hired (for one month) two individuals with backgrounds in physical anthropology to assist with the analysis of several sets of human remains. In addition, an unpaid graduate student intern from BYU is assisting with analyses and working closely with staff.

Agency Cooperation

At the request of Fremont Indian State Park, the Antiquities Section is re-analyzing the human remains from their collections from Five-Finger Ridge. Derinna Kopp has been working with Park Archaeologist Kari Carlisle on this project. The Antiquities Section is also working on a re-analysis of human remains from a site known as “Deadman Cave,” which is located on the south shore of the Great Salt Lake. These remains have been curated at the Utah Museum of Natural History, but they have never been completely analyzed or reported. The site is on private land, and Antiquities is working with the Museum to get these remains properly documented. This site remains one of the most significant sites representing the Archaic time period in Utah; the remains were excavated by the University of Utah in the late 1930s and 1940s.

Antiquities continues to form partnerships with law enforcement agencies around the state. In addition, a Programmatic Agreement covering permits, research designs, scientific study, notification, analyses, and reporting was drafted in FY2008; it was signed by representatives from the Department of Community and Culture, Public Lands Policy Coordination Office, SHPO, Indian Affairs, and Antiquities in FY2009. We continue to work closely with the Department of Community and Culture and specifically with the Utah Division of Indian Affairs on all issues concerning human remains.

Outcomes

The increase in contacts shows that the visibility of the Antiquities Section and our role in the care for human remains from private and SITLA lands in Utah is increasing. Those agencies that get a call from the public when human remains are found now have a better understanding of the law. They understand that there is a state agency with the legal authority to respond, recover, and analyze the remains and work them into the NAGPRA process. More often, various law enforcement agencies are demonstrating a willingness to contact professionals rather than just to remove remains themselves. More and more, the Antiquities Section is seen by law enforcement and other agencies

as the authority for human remains discoveries on private, state, and in some instances, federal lands in Utah.

Involvement by State History in the recovery of ancient human remains has led to significant cost savings for individuals, developers, and agencies. It has also opened the process for repatriations under state law.

A significant number of human remains are now under State History's care and the first repatriation of human remains to a tribe was completed in May of 2009, when AS-30 was repatriated to the Kanosh Band of the Southern Paiute Tribe.

Archaeological Digitization

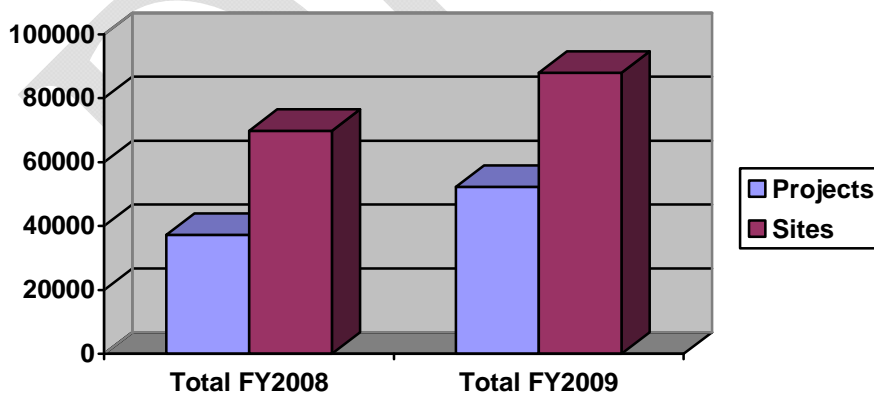
Introduction

The quest to provide archaeological consultants with the ability to search for archaeology site and project maps online has been a multi-year effort at State History. Consultants perform this work in behalf of agencies and private companies seeking to fulfill their legal responsibilities toward cultural resources.

Archaeological Digitization Project

The digitization initiative of the Department of Community and Culture, as funded by the state legislature, enabled staff to fully complete the Archaeology Digitization Project during FY 2009. In this project, all maps were completely digitized into a GIS (Geographic Information Systems) database.

This year, staff digitized 18,168 sites and 14,995 projects into the Archaeology Database, increasing the number of online resources by more than 1/3.



Sites and projects in the Archaeology Database

ArcServer Launch

Staff also launched the ArcServer Application (also known as “Geoserv.”) This program allows consultants to perform online searches of archaeological literature. Years of development in cooperation with customers and partners has resulted in an application that fills the needs of consultants for efficiently searching the online archaeology literature.

Outcomes

With the completion of the Archaeology Digitization project, customers no longer have to search paper maps on file at State History as part of their pre-field research (literature search). Previously, searching through paper files accounted for 25-40 percent of the time a consultant would spend onsite at State History.

The completed database should reflect a 25-40% savings in time and money for customers. Now, customers can email their project area to staff ahead of time and their results are provided to them as an electronic list before they arrive at State History, or it can be provided on paper when they arrive. They no longer have to create that list themselves from their own paper map search.

With launch of the new ArcServer Application, users can now view GIS and tabular data that was previously inaccessible to the professional community. Customers can now search their own projects areas, plan for upcoming projects, and bid on potential projects with more pertinent information. This was a major step forward for the archaeology community of Utah and the result of several years of development.

This streamlined process leads to cost savings for both projects and taxpayers.

Other

During FY 2009, staff:

- Partnered with the Colorado Plateau Archaeological Alliance, BLM, and The Wilderness Society in a cooperative project to record archaeological sites in Desolation Canyon.
- Taught a one-day course in archaeology to members of the general public.
- Assisted members of the Utah Statewide Archaeological Society in recording the rock art in Jukebox Cave.
- Led tours of Range Creek for various groups.
- Led tours of Danger and Jukebox caves for various groups
- Conducted a field school for 12 elementary school students at the Galena property in south Salt Lake Valley.
- Assembled briefing papers and fact sheets for DCC and members of the Governor’s Office regarding the Galena Property and the State Antiquities Act.
- Gave four school presentations to 120 students.
- Trained Solid and Hazardous Waste Division of the Department of Environmental Quality regarding sensitivity to our State heritage and how they can comply with our State's Antiquities Act.
- Spoke to the “Legal Issues in Archaeology” class at the University of Utah law school.
- Made a presentation on archaic human remains to the Ogden Utah Statewide Archaeological Society (USAS) Chapter.
- Stimulated \$72,398 in matches for grants given to archaeological projects.*

RESEARCH AND COLLECTIONS

Introduction

The Research and Collections section is mainly concerned with collecting, processing, and making available to the public printed documents and publications and photographs. It also has thousands of artifacts stored in the basement of the Rio Grande Depot. During FY 2009, Linda Thatcher, coordinator, and Susan Whetstone, photo curator, retired. Earlier, Sharon Odekirk, museum collections curator, had retired.

Collections Team

Because of lack of resources to properly care for physical collections (including artifacts held by the Research and Collections section) and holdings, the Strategic Planning Team made addressing collections and holdings a high priority. The Strategic Planning Team recommended: "Seek to create greater public value, meet the expectations of stakeholders, and use resources effectively by establishing a division-wide philosophy/scope on physical collections and holdings, one that is supported division-wide and that is in line with our mission."

Accordingly, a division-wide team was established. The Collections Team was chartered to produce 4 deliverables:

- (1) A mission statement for the division collections that states the purpose of our collections and clarifies our responsibility in relation to collections.
- (2) A written philosophy for collections and holdings (temporary collections) that includes overall guiding principles that apply to the entire division.
- (3) A collecting scope for artifacts that applies "forward" and "backward."
- (4) A collecting scope for documentary materials that applies "forward" and "backward."

The mission statement that the team arrived at is:

"The Division of State History promotes, encourages, and coordinates the collection, documentation, and preservation of historical materials related to the history of Utah and its place in the West. We collect and care for relevant historical materials in order to foster and maintain an awareness and appreciation of our diversity."

The team began work on a document called: "Collections Development Policy and Operating Procedures." We completed 5 of the 6 sections outlined.

- I. Mission Statement
- II. Programs served by the collection
- III. Patrons
- IV. Priorities and Limitations
- V. Relationships and partnerships with other institutions/collections
- VI. Management Policies and Procedures

The division's collecting "scope" is comprised of the first 5 sections collectively.

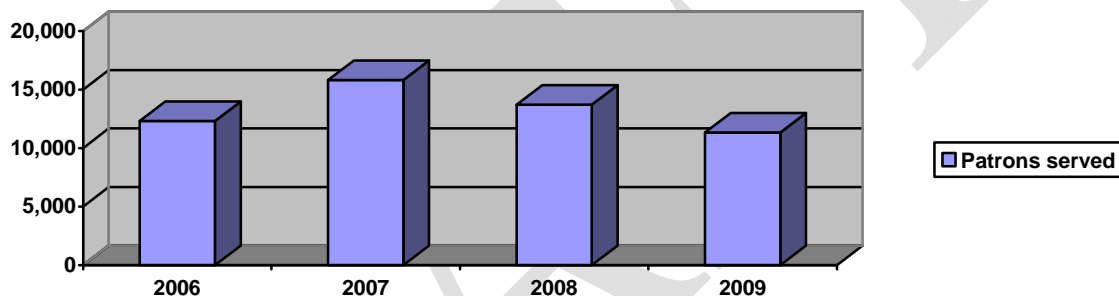
MOU with State Archives

State History’s Research and Collections section has for several years been co-located in a joint Research Center with State Archives. On June 1, Phil Notarianni of State History, and Patricia Smith-Mansfield of State Archives, signed a “Memorandum of Understanding - Operations of the Research Center,” and a “Historical Records Storage Agreement” for FY 2010. This MOU clarified procedural and resource questions that had arisen during the partnership.

Research Center

The research center served a total of 11,318 patrons.* (FY08 baseline: 13,600)

- 3,049 walk-ins
- 5,248 phone requests
- 290 mail requests
- 2,731 e-mail requests
- 389 photo orders



Patrons served in the History Research Center (data for 2005 are unavailable)

It is likely that a decline in numbers since 2007 reflects the increasing resources available online—therefore indicating that State History is serving its customers well through digitization efforts.

Online Catalog

Items in online catalog: 62,815.* (FY08 baseline: 62,257)

New items added to catalog during FY 2009: 553

All Polk City Directories have been cataloged for Cedar City, Logan, Ogden, Provo and Salt Lake City

Significant work has been done with the catalog and the cataloging procedures to conform to best practices and professional standards.

- Thousands of records were migrated for more accurate statistical reporting.
- Bibliographic and index information were made available in the catalog to improve research access
- A field was added to Marc records for ownership identification
- Templates were created for establishing cataloging structure.

Collections

Photograph collections accepted: 20.

Significant photograph collections accepted:

- Earl Hindley Collection – Southern Utah Scenery and vegetation changes over time
- John Jacobs Photograph Albums – Member of CCC Camp DC-28

Photograph collections processed: 153 collections, adding approximately 65 linear feet to holdings.

Significant photograph collections processed

- Virginia Dickert Collection – Salina CCC Camp F-32
- Reed L Madsen Collection – Southern Utah Counties

Manuscript collections accepted: 12

Significant manuscript collections accepted:

- Denver & Rio Grande Western Railroad Employee Payroll Ledgers 1889-1918
- Albert G. Clayton WWI Diary

Manuscript collections processed: 8 collections, adding 35 linear feet to holdings.

Significant manuscript collections processed

- FA Barnes Collection
- Nola Beth Brown Snow Collection
-

Special Projects

Research and Collections staff worked on and completed a number of significant projects. Staff:

- Installed new shelving system for the basement photograph and manuscript rooms.
- Cooperated with the University of Utah and Utah State University to digitized hard copies hardcopies of the Salt Lake Telegram, the remainder of the Classified Collection, and the Clifford Bray Collection.
- Moved a portion of the O Blaine Larsen Collection to cold storage to preserve deteriorating photographs.
- Worked with the Utah State Library toward the upcoming Integrated Library System transfer. All items in the online catalog will be transferred and available in this system by November 16, 2009

STATE HISTORIC PRESERVATION OFFICE

Introduction

Federal law gives the State Historic Preservation Office responsibility to oversee the orderly development of cultural resources in Utah. Within its broad scope—supported by state statute—lie responsibilities that include commenting on projects affecting historic resources, assisting with National Register nominations and tax credits for historic preservation, overseeing a Certified Local Government program, and providing technical assistance for communities, agencies, and local governments.

The SHPO completed and adopted, with National Park Service approval, a seven-year strategic plan for Utah's historic resources.

Historic Structures

Technical Assistance:

Staff assisted several agencies and governments with building renovations.

- Casino Star Theater, Gunnison: Advised on repair of water-damaged and repair of damaged decorative plaster features.
- Hurricane Library/City Hall: Advised on new roof, gutter system, and repair glazing in existing steel window sash.
- John Hutchings Museum, Lehi: Advised on stucco repairs and exterior painting.
- Peteetneet Academy, Payson: Advised on repair and refinishing of maple floors throughout the building.
- Bryner House, Price: Advised on the recreation of missing wood elements and rehabilitation of two exterior wood porches/balconies.
- Richfield Carnegie Library: Advised on rehabilitation of original plaster ceiling, installation of historically appropriate light fixtures, and upgrade of windows.
- Box Elder Courthouse, Brigham City: Advised on exterior decorative metal repair and n scheme and historically appropriate interior remodeling.
- Provo Pioneer Village: Advised on building and artifact conservation and interior exhibits and period room preservation.
- Newman Building, Brigham City: Advised on rehabilitation for planning offices.
- Cache County Courthouse: Advised about work on the county courthouse.
- Van's Hall and Great Basin Museum, Delta: Gave input on work on these buildings.
- Johns Gym, Wasatch Academy: Advised on proposed changes.
- Pioneer Memorial Museum, Salt Lake City: Consulted on building repairs.
- Carriage House, Governor's Mansion, Salt Lake City: Consulted on use and renovation.
- Enola Gay Hangar, Wendover: Assisted Wendover Airbase in applying for and receiving a \$440,000 Save Americas Treasures Grant for the stabilization of the Enola Gay Hangar.
- Sandy Historic Museum: Consulted on masonry rehabilitation issues.

Training:

- Utah Chapter, International Code Council: Provided a half-day technical presentation to Utah building inspector regarding building codes and accessibility laws for historic buildings.
- Consultants: Provided half-day training for historic research consultants on National Park Service requirements for National Register nominations and surveys.

- Traditional Building Skills Institute: Staff taught classes at TBSI on applying building codes, ADA rules to historic buildings, preservation skills overview, and philosophy of historic preservation.
- Avenues Community Council: Training on seismic safety for historic buildings.
- Ogden Landmarks Commission: Training on rehabilitation of wood windows.

National Register

New properties on the National Register included:

- Forest Dale Historic District, SLC (250 buildings)
- Utah-Idaho Sugar Factory, West Jordan
- Boyden Block, Coalville
- Oquirrh School, SLC
- Amanda Best House, Millcreek
- Vernal Bank

Grants

State History awarded \$103,000 in matching grants to CLGs for the 2008-09 granting cycle. These grants were used for training, building rehabilitation, historic building surveys, and National Register listings. These funds leveraged \$252,145 in matches.

The grants included these projects:

- **Centerville CLG** - New roof on the Whitaker Museum.
- **Gunnison CLG** - Replace the damaged stucco and decorative plaster features on the main façade.
- **Hurricane CLG** - New roof on the Hurricane Library & City Hall.
- **Lindon CLG** - Site improvement plans to accommodate visitors to the historic Lindon Tithing Office.
- **Payson CLG** - Peteetneet Academy: remove non-historic floor coverings (carpet, vinyl tile, etc.) and repair and refinish maple floors throughout the building.
- **Ricfield CLG** - Richfield Carnegie Library: remove the existing acoustic tile suspended ceiling and rehab the original plaster ceiling including. move the electrical and HVAC distribution up into the attic; repair and paint woodwork and plaster; and install historically appropriate light fixtures.

Surveys

Staff completed Reconnaissance Level Surveys for most of the major communities in Emery Co. None had been previously surveyed.

Tax Projects

In calendar year 2008, 133 state historic preservation tax projects were either in progress or approved. These totaled an investment of \$13,188,589. During this same period there were 15 federal tax projects, with an investment of \$36,252,714. Investments in rehabilitation employ local labor, use local materials, and multiply in the economy.

These tax projects included:

- Avalon Hotel, Helper. This was an affordable housing project; State History worked in cooperation with Housing and Community Development.
- Boyden Block, Coalville

- American Can Company, Ogden. This project also received funding from GOED to assist with the relocation of the Ogden Business Development offices.
- National Garage, Park City
- Walker Center, SLC
- Smith Apartments, SLC (two separate buildings and separate projects)
- McGregor Apartment, Ogden
- Oquirrh School, SLC

Partnering

- Staff served on Salt Lake City’s Fisher Mansion steering committee
- The SHPO staff partnered with the Utah Heritage Foundation to provide training for the CLGs at the historic preservation conference in May.

Digitization

- The National Park Service completed the digitization of 1,405 National Register nominations. They are now available to the public on the web.
- The Historic Sites Database, which currently contains 113,860 sites, is in the process of being enhanced with a GIS component, which will allow the public to search the database on the web, using a map interface

Compliance

Introduction

In accordance with Section 106 of the National Historic Preservation Act of 1966 and Utah Code Annotated 9-8-404 require federal and state agencies (or projects using federal or state funds) to take into account how their expenditures and undertakings will affect cultural resources, including prehistoric and historic resources.

State History SHPO staff reviews and comments on the agencies’ findings regarding their effects on cultural resources. By law, SHPO has 30 days to respond to agencies’ requests for comments. However, the average response time is 10 days. This prompt response expedites projects, saving time and money for agencies and developers.

State History also works with agencies and developers to help them devise mitigation plans, if needed. Again, staff’s professional assistance has fostered efficiency and also the preservation or documentation of valuable cultural resources.

Programmatic Agreements and Memoranda of Understanding help facilitate cultural management for agencies, streamlining the process. This year, State History helped create and signed four PAs and 10 MOAs.

Key compliance cases

During FY 2009, SHPO staff:

- SLC Library/Leonardo: Assisted SLC and FEMA in finding a seismic bracing solution which protects the historic character of the old SLC Library/Leonardo while protecting the building itself.

- Brigham City Carnegie Library and Manti City Carnegie Library: Successfully worked with architects, city staff, and government agencies (FEMA and USDA) to see that the major work planned on both buildings met rehabilitation standards and avoided adverse effects to the historic buildings.
- Gardner Mill, Salt Lake County: Assisted UTA with decisions about the TRAX stop near Gardner Mill, which is listed on the National Register.
- Gunnison City Hall: Consulted with Gunnison and the Community Impact Fund Board about the historic city hall.
- Fairview Community Center: Successfully worked with project proponents to see that their proposed work met rehabilitation standards, avoided adverse effects, and met their community needs. State-funded (CIB) project.
- Permanent Community Impact Board: Cooperated to create a Memorandum of Agreement for projects involving historic resources.
- Rail Right of Way: Worked with Salt Lake City, the Union Pacific Railroad and the Federal Surface Transportation Board to facilitate an MOA (memorandum of agreement) providing for the transfer of the rail right of way, including two historic bridges, to Salt Lake City for part of its trail system.
- Forest Dale: Worked with SLC Planning Department and UDOT to nominate Forest Dale as a National Register Historic District. The National Register nomination is a result of Section 106 mitigation for the I-80 project.
- Parley's Nature Park: Met with state and local officials regarding a new bike/pedestrian trail in SLC Parley's Nature Park. The trail was planned to pass near a historic stone wall, aqueduct, and wine cellar. The meeting resulted in an agreed-upon construction method that would minimize the effects on fragile stone structures. This moved the project from an Adverse Effect to No Adverse Effect, saving significant time and money for the project.
- Documentation standards: Worked with SWCA Environmental Consultants and PacifiCorp on developing documentation standards for future Section 106 consultation and mitigation.
- West Tavaputs Plateau: Advised on energy development and cultural resource issues.
- Ashley National Forest: Advised on a major oil field development project in the Ashley National Forest proposed by Berry Petroleum.
- Kern River 3: Advised PLPCO on the upcoming Kern River 3 undertaking.
- Recapture Wash: Consulted with archaeologists and managers from Monticello and State Office BLM, UPAC, and Antiquities Section staff to discuss alternatives for the Recapture Wash Recreation project
- Comb Wash: Traveled to Monticello to discuss a streamlined approach for dealing with archaeological vandalism and to discuss Comb Wash Grazing Allotment renewal and Oil Shale and Tar Sands PA (Programmatic Agreement) with the BLM office.

UTAH STATE HISTORICAL SOCIETY

Utah Historical Quarterly

Staff published four issues of the *Utah Historical Quarterly*

Staff worked with the University of Utah Press on an agreement to republish Volume 15, 16 and 17 of the *Utah Historical Quarterly*: The Exploration of the Colorado River in 1869 and 1871-1872, and The Exploration of the Colorado River and the High Plateaus of Utah by the Second Powell Expedition of 1871-1872.

Oral Histories

As part of a cooperative Oral History Grants Program with the Utah Humanities Council, staff awarded eight oral history grants and received a total of 145 oral histories completed for deposition in the Research Center. The grants were matched by \$85,711 in matching funds.*

Staff taught two oral history/local history workshops, with approximately 60 attendees.

Education Outreach

Staff and volunteers presented 20 programs to public schools and senior citizen centers, reaching approximately 1,600 students and senior citizens.

24 schools and offices used eight teaching kits and photographic exhibits, reaching approximately 3,200 students.

Partnerships

Staff worked with various partners toward:

- Nominating Big and Little Cottonwood Canyons roads as National Scenic Byways.
- Developing of a series of wayside exhibits and road signs between Salt Lake City and Wendover concerning Hasting's Cutoff to the California Trail, the history of the Salt Flats and other themes
- Redoing a series of interpretive exhibits at Donner Springs, Box Elder County

Membership

USHS finished the year with 2,453 members.* (FY 2008 baseline: 2,756)

COMMUNICATION AND INFORMATION

Website

Staff completed a several-month effort to completely renovate State History's website: navigation, design, content, and tools. The project came in ahead of schedule and significantly under budget.* (FY08 baseline: 70% complete).

The design was so successful that the Department of Community and Culture adopted it as a template upon which all the division websites will be based, and other divisions have studied the navigation structure.

David G. Fletcher, the state CTO, wrote: "I want to commend State History for the excellent work you have done recently with your website.

"I have noticed lots of excellent new content being added to the site on a daily basis. Your work is a great contribution to the overall quality of Utah.gov. It is obvious that you have paid a great deal of attention to ensuring that the site meets the highest standards.

"Earlier this week, Utah received the Digital State Award (#1), only the fourth state to ever receive this award. Efforts like yours make this possible."

Website visits for FY 2009:

History.utah.gov: 917,648 visits
Historyforkids.utah.gov: 206,377 visits
Historytogo.utah.gov: 471,628 visits
Burials database: 560,821 visits

A total of 2,085,319 customers visited Division web sites.* (FY08 baseline: 1,568,786)

Digitization Partnerships

During FY2009 the Division and Department secured multiple long-term partnerships to provide for the digitization of cultural objects, long term storage of digital assets, and a collection management system. The Division also secured a contract with Data Transfer Solutions to develop web-based GIS information tools for archaeology and historic preservation.

Publications

All of State History's publications are now digitized and available online (47,611 pages). State History's collection of the Salt Lake Telegram is being scanned and will soon be included in Utah's Digital Newspapers archive. More than 28,000 historic photographs were digitized during the year, bringing our total online images to 40,000. All of the National Register nominations to date have been scanned and can be accessed through the National Park Service's website.

Archaeology and Historic Sites Database

All of the Division's maps with archaeological site and project locations have been scanned and the data converted to GIS format for use by agency archaeologists and private cultural resource management consultants. This collection includes 1,452 USGS quadrangles statewide. A pilot project is underway to assess the feasibility of scanning all of the archaeology site records under State History's stewardship.

Data Transfer Solutions is finalizing Version 2.0 of a cultural resources information management web application, to be released in the 2nd quarter of fiscal year 2010. The new release will also include Historic Preservation information, thereby more than doubling the scope of version 1.0.

Digitization measures

Images online: 39,303.* (FY08 baseline: 24,166)

Cemetery records online: 559,452.* (FY08 baseline: 556,153)

Archaeological GIS site records online: 88,686.* (FY08 baseline: 69,788)

Archaeological GIS project records online: 52,403.* (FY08 baseline: 37,248)

National Register historic property records online: 1,452.* (FY08 baseline: 0)

Digitized publication pages online: 47,611.* (FY08 baseline: 100)

Media

State History recorded 140 press contacts and media stories that included quotes from staff or mention of State History's work.

EVENTS`

Annual Meeting

The 56th Annual Utah State History Conference, held in September 2008, included:

- An exhibit of historic architecture photographs.
- Opening remarks by Gov. Jon Huntsman Jr.
- A keynote speech by “History Detective” Gwen Wright (from the PBS series)
- Papers on a variety of topics
- Annual awards to organizations and individuals who have advanced history in the state.

Prehistory Week

- Approximately 600 people attended the annual Prehistory Week Open House.
- The event included a poster contest and winning poster.

Other

- State History helped to sponsor a symposium entitled “Helen Papanikolas: Remembering the Legacy.”
- State History hosted a lecture by Dr. Frederick Buchanan on the “Scots in Utah” as part of National Tartan Day. More than fifty people attended the presentation.

A total of 2,453 customers participated in Division events* (FY08 baseline: 9,148—a number that is artificially large due to the “Quarter” event held at the Rio Grande Depot)

* *Balanced Scorecard Measure*